

In•home Supportive Services



Examining Caseload and
Costs during State
Fiscal Year 1996-97
through 1998-99

California Department of Social Services
Research and Development Division
Data Analysis and Publications Branch

February 2000

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Executive Summary

Data Analysis and Publications Branch (DAPB) has performed an extensive analysis of In-Home Supportive Services (IHSS) program data. This analysis was performed at the request of the Adult Programs Branch in order to meet their Budget Act requirement to examine the growth rate in the IHSS program.

The analysis uncovered the following:

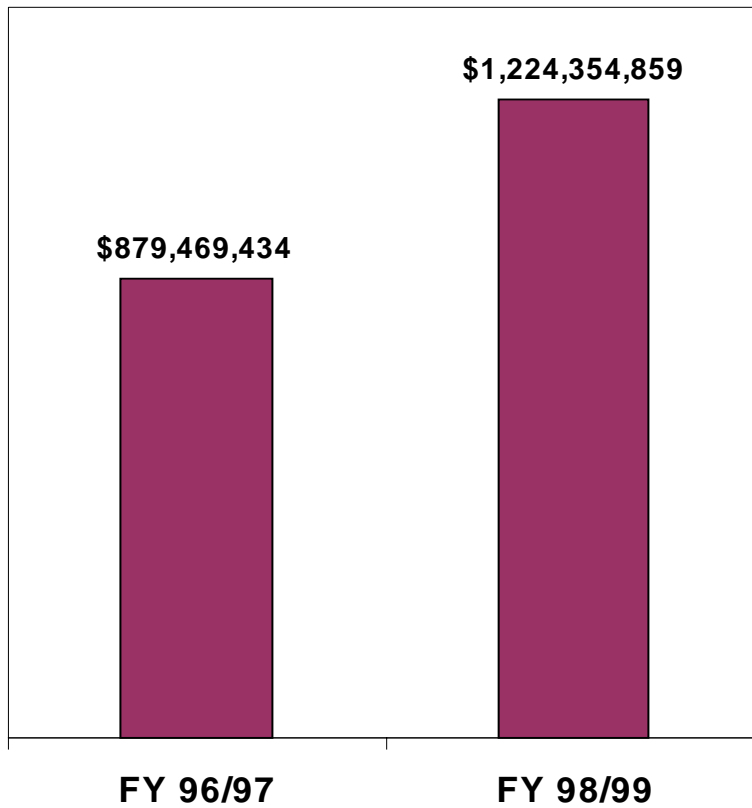
- Increases in costs:
 - Costs for authorized paid cases have increased by 39 percent from FY 1996-1997 to FY 1998-1999. (Administrative costs are not included.) Minimum wage increased 35 percent during this time period (\$4.25 to \$5.75).
 - Average monthly cost per paid case increased 27 percent from FY 1996-1997 to FY 1998-1999.
 - Average monthly hours per paid case increased 4 percent from FY 1996-1997 to FY 1998-1999.

- Increases in caseload:
 - IHSS caseload has increased 9 percent from FY 1996-1997 to FY 1998-1999.
 - New approvals have increased 16 percent July 1996 to April 1999, while terminations have decreased 2 percent.
 - Small counties represent only 3 percent of the total IHSS caseload in FY 1998-1999, yet their caseload has grown 19 percent indicating that smaller counties are experiencing a greater impact from cost and caseload increases.

- Changes in demographics:
 - From April 1996 to April 1999, the proportion of the IHSS disabled population has increased, while the proportion of aged has decreased.
 - 82 percent of IHSS recipients are over 45 years of age.
 - Most of California's population growth is and will be in the age categories over 45.

**In-Home Supportive Services
Costs for Authorized Paid Cases
from FY 1996-1997 to FY 1998-1999**

**Costs for Authorized Paid Cases have increased by
39 Percent from FY 96/97 to FY 98/99.**



Minimum wage increased by 35 percent during this time period (\$4.25 to \$5.75).

Authorized paid case costs do not include administrative costs.

Source: Case Management, Information and Payrolling System – Management Statistics Summary Report.

Prepared by Data Analysis and Publications Branch – 1/11/99

In-Home Supportive Services
Percent Change in Average Monthly Cost Per Paid Case
from FY 1996-1997 to FY 1998-1999

COUNTY NAME	FY 96-97 Avg Cost per case	FY 98-99 Avg Cost per case	Percent Change FY 96-97 - FY 98-99
1 DEL NORTE	\$322	\$516	60%
2 SUTTER	\$262	\$395	51%
3 SIERRA	\$378	\$564	49%
4 LASSEN	\$379	\$562	48%
5 ALPINE	\$401	\$590	47%
6 LAKE	\$456	\$653	43%
7 SAN BENITO	\$339	\$485	43%
8 MODOC	\$509	\$721	42%
9 YUBA	\$315	\$445	41%
10 PLUMAS	\$271	\$377	39%
11 FRESNO	\$426	\$584	37%
12 IMPERIAL	\$338	\$462	37%
13 ALAMEDA	\$447	\$607	36%
14 SAN LUIS OBISPO	\$334	\$453	35%
15 NAPA	\$531	\$716	35%
16 EL DORADO	\$471	\$633	34%
17 BUTTE	\$481	\$646	34%
18 SHASTA	\$424	\$565	33%
19 MADERA	\$349	\$464	33%
20 TRINITY	\$436	\$575	32%
21 HUMBOLDT	\$509	\$668	31%
22 SAN FRANCISCO	\$416	\$545	31%
23 SANTA CLARA	\$372	\$486	31%
24 LOS ANGELES	\$349	\$448	28%
25 MERCED	\$271	\$348	28%
26 SANTA BARBARA	\$413	\$529	28%
27 YOLO	\$363	\$464	28%
28 VENTURA	\$402	\$515	28%
29 KERN	\$350	\$448	28%
30 SAN DIEGO	\$353	\$450	28%
31 STATEWIDE	\$385	\$490	27%
32 CALAVERAS	\$485	\$617	27%
33 SAN BERNARDINO	\$388	\$493	27%
34 TEHAMA	\$413	\$525	27%
35 STANISLAUS	\$344	\$437	27%
36 MARIPOSA	\$559	\$706	26%
37 SAN MATEO	\$584	\$738	26%
38 MONTEREY	\$476	\$600	26%
39 PLACER	\$542	\$672	24%
40 SOLANO	\$517	\$637	23%
41 TULARE	\$286	\$349	22%
42 TUOLUMNE	\$194	\$236	22%
43 NEVADA	\$620	\$751	21%
44 MARIN	\$574	\$695	21%
45 SACRAMENTO	\$482	\$583	21%
46 SISKIYOU	\$383	\$458	20%
47 MONO	\$664	\$785	18%
48 ORANGE	\$303	\$358	18%
49 KINGS	\$470	\$552	17%
50 MENDOCINO	\$532	\$624	17%
51 SONOMA	\$482	\$559	16%
52 GLENN	\$423	\$486	15%
53 SAN JOAQUIN	\$342	\$393	15%
54 SANTA CRUZ	\$414	\$474	15%
55 RIVERSIDE	\$439	\$500	14%
56 CONTRA COSTA	\$494	\$558	13%
57 INYO	\$533	\$596	12%
58 COLUSA	\$637	\$711	12%
59 AMADOR	\$515	\$535	4%

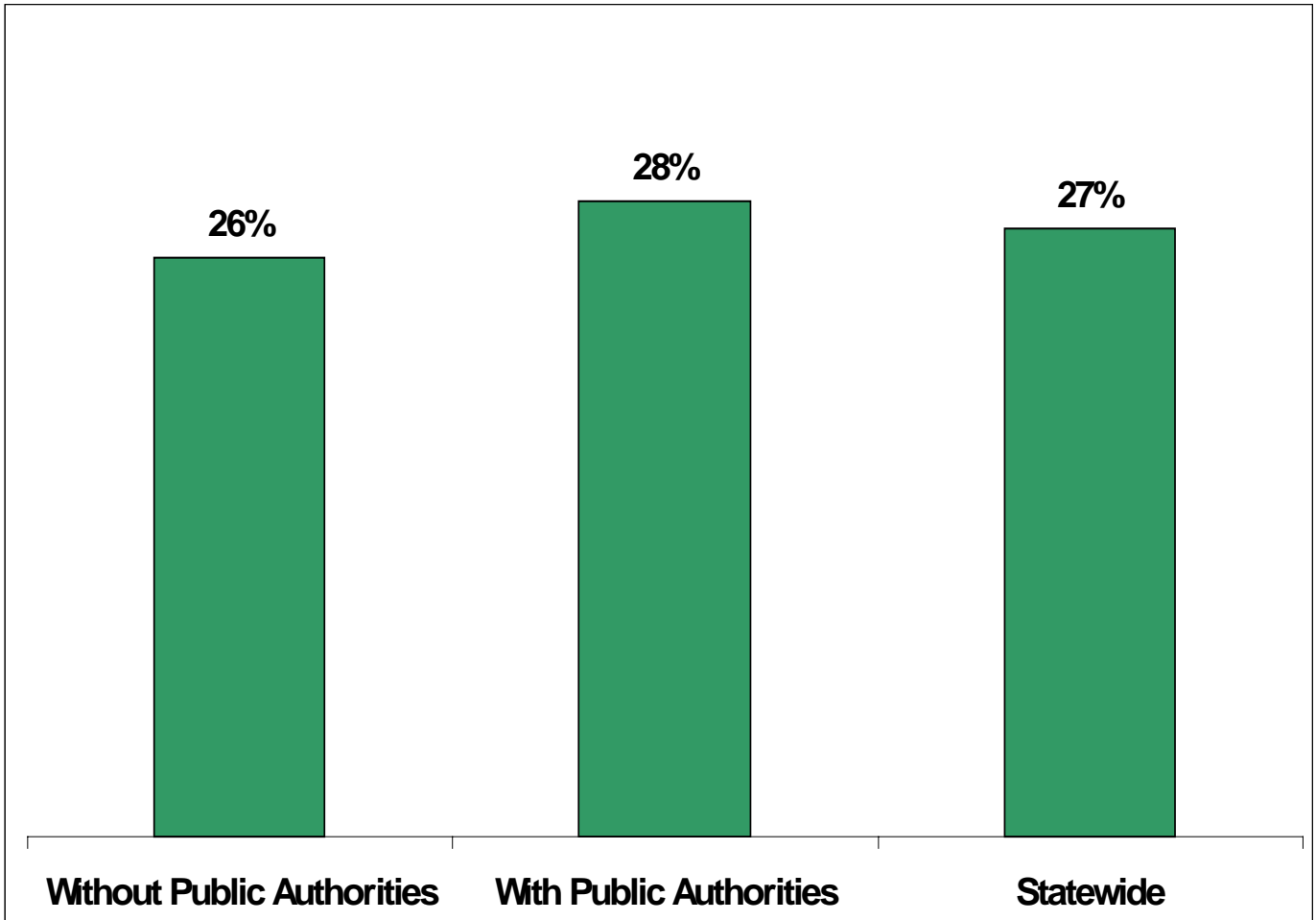
List sorted by percent change from FY 96-97 to FY 98-99.

Highlighted counties are 83 percent of total IHSS caseload

Source: Case Management, Information and Payrolling System – Management Statistics Summary Report.

Prepared by Data Analysis and Publications Branch – 1/10/00.

**In-Home Supportive Services
Percent Change in Average Monthly Cost Per Paid Case
from FY 1996-1997 to FY 1998-1999
for Counties With and Without Public Authorities**



Public Authorities are 55 percent of IHSS caseload.

Source: Case Management, Information and Payrolling System – Management Statistics Summary Report.
Prepared by Data Analysis and Publications Branch – 1/15/00.

**In-Home Supportive Services
Percent Change in Average Monthly Cost Per Paid Case
from FY 1996-1997 to FY 1998-1999**

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Public Authorities (highlighted counties) are 55 percent of total IHSS caseload.

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Prepared by Data Analysis and Publications Branch - 1/10/00.

In-Home Supportive Services
Percent Change in Average Monthly Paid Hours Per Case
from FY 1996-1997 to FY 1998-1999

COUNTY NAME	FY 1996-1997 Avg Hrs Per Case	Fy 1998-1999 Avg Hrs Per Case	Percent change in Hours Per Case FY 96-97 - Fy 98-99
1 DEL NORTE	66	85	29%
2 ALPINE	78	98	25%
3 SUTTER	53	66	24%
4 LASSEN	77	93	20%
5 MODOC	99	116	17%
6 SAN BENITO	69	80	17%
7 SIERRA	79	92	16%
8 LAKE	94	108	15%
9 YUBA	64	73	15%
10 PLUMAS	55	63	15%
11 TEHAMA	69	78	13%
12 SANTA CLARA	66	74	12%
13 IMPERIAL	68	76	11%
14 FRESNO	85	94	11%
15 BUTTE	92	102	11%
16 SANTA BARBARA	73	81	11%
17 NAPA	109	120	10%
18 EL DORADO	98	108	10%
19 SAN LUIS OBISPO	69	75	9%
20 VENTURA	76	83	9%
21 ALAMEDA	89	97	8%
22 MADERA	71	77	8%
23 SHASTA	87	94	7%
24 MERCED	53	57	7%
25 TRINITY	91	96	6%
26 HUMBOLDT	106	112	6%
27 SAN DIEGO	67	71	6%
28 SAN MATEO	112	117	5%
29 YOLO	72	75	4%
30 LOS ANGELES	70	72	4%
31 KERN	71	73	4%
32 MARIPOSA	112	116	4%
33 MARIN	113	117	4%
34 STATEWIDE	76	78	4%
35 CALAVERAS	100	103	3%
36 SAN BERNARDINO	79	82	3%
37 MONTEREY	97	100	3%
38 STANISLAUS	69	71	3%
39 SAN FRANCISCO	68	69	2%
40 NEVADA	121	122	1%
41 PLACER	113	114	1%
42 SOLANO	105	105	0%
43 TUOLUMNE	38	37	-1%
44 TULARE	59	58	-2%
45 SAN JOAQUIN	63	62	-2%
46 SACRAMENTO	97	95	-2%
47 RIVERSIDE	79	77	-2%
48 SISKIYOU	80	78	-2%
49 SANTA CRUZ	72	70	-3%
50 MENDOCINO	108	105	-3%
51 KINGS	95	90	-5%
52 MONO	142	135	-5%
53 ORANGE	62	59	-5%
54 GLENN	87	82	-5%
55 SONOMA	99	93	-6%
56 COLUSA	124	115	-7%
57 INYO	109	100	-9%
58 CONTRA COSTA	101	92	-9%
59 AMADOR	107	90	-15%

Highlighted counties are 83 percent of total IHSS caseload.

List sorted by percent change from FY 96-97 to FY 98-99.

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Prepared by Data Analysis and Publications Branch – 1/10/00.

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Public Authorities are 55 percent of total IHSS caseload.

List sorted by percent change from FY 96-97 to FY 98-99.

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Prepared by Data Analysis and Publications Branch – 1/10/00.

In-Home Supportive Services Percent Change in Average Monthly Authorized Caseload from FY 1996-1997 to FY 1998-1999

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2	SISKIYOU	209	297	42%
3	LASSEN	118	166	40%
4	LAKE	973	1,336	37%
5	COLUSA	87	119	37%
6	MARIPOSA	104	132	27%
7	SHASTA	1,159	1,431	23%
8	CALAVERAS	292	360	23%
9	MONO	14	17	23%
10	PLUMAS	151	185	22%
11	GLENN	264	320	21%
12	MODOC	85	103	21%
13	NEVADA	442	534	21%
14	TEHAMA	622	741	19%
15	NAPA	302	358	18%
16	STANISLAUS	2,886	3,362	16%
17	SOLANO	1,724	1,996	16%
18	HUMBOLDT	1,236	1,425	15%
19	SAN BENITO	150	171	14%
20	SAN BERNARDINO	7,443	8,473	14%
21	YOLO	646	733	13%
22	MADERA	753	854	13%
23	VENTURA	1,517	1,708	13%
24	SAN FRANCISCO	8,131	9,122	12%
25	IMPERIAL	1,679	1,881	12%
26	SAN LUIS OBISPO	825	922	12%
27	LOS ANGELES	81,085	90,513	12%
28	ALAMEDA	7,413	8,249	11%
29	FRESNO	8,164	9,063	11%
30	SAN JOAQUIN	3,171	3,496	10%
31	SACRAMENTO	8,148	8,952	10%
32	STATEWIDE	198,041	216,615	9%
33	BUTTE	1,779	1,930	8%
34	YUBA	684	737	8%
35	CONTRA COSTA	4,099	4,413	8%
36	SANTA CLARA	3,893	4,154	7%
37	SIERRA	50	53	6%
38	SAN DIEGO	12,985	13,785	6%
39	MENDOCINO	1,152	1,211	5%
40	MONTEREY	1,811	1,891	4%
41	PLACER	756	788	4%
42	SAN MATEO	1,779	1,830	3%
43	SONOMA	2,215	2,270	2%
44	SANTA CRUZ	1,222	1,251	2%
45	KERN	3,437	3,512	2%
46	SANTA BARBARA	1,597	1,627	2%
47	SUTTER	313	319	2%
48	KINGS	889	897	1%
49	MERCED	1,604	1,610	0%
50	TRINITY	112	112	0%
51	RIVERSIDE	7,073	7,078	0%
52	TUOLUMNE	226	224	-1%
53	EL DORADO	424	413	-3%
54	MARIN	787	761	-3%
55	ORANGE	5,948	5,744	-3%
56	DEL NORTE	281	255	-9%
57	AMADOR	129	117	-10%
58	INYO	90	79	-12%
59	TULARE	2,910	2,527	-13%

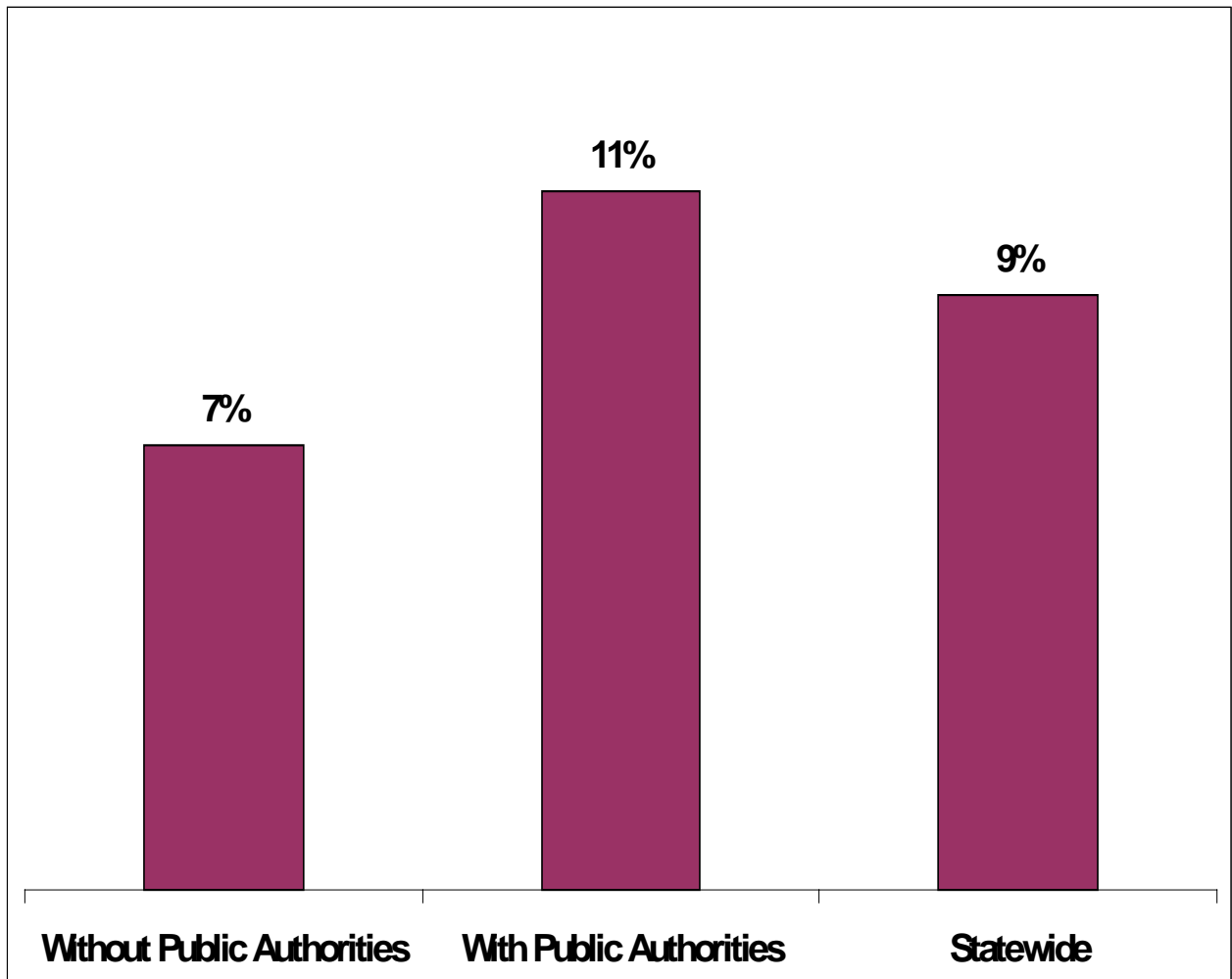
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List sorted by percent change FY 96-97 to FY 98-99.

Source: Case Management, Information and Payrolling System – Management Statistics Summary Reports.

Prepared by Data Analysis and Publications Branch – 1/10/00.

**In-Home Supportive Services
Percent Change in Average Monthly Authorized Caseload
from FY 1996-1997 to 1998-1999
Counties With and Without Public Authorities**



Analysis and Publications Branch – 1/15/00.

Public Authorities are 55 percent of IHSS Caseload.

Source: Case Management, Information and Payrolling System - Management Statistics Summary Report.

Prepared by Data

In-Home Supportive Services
Percent Change in Average Monthly Authorized Caseload
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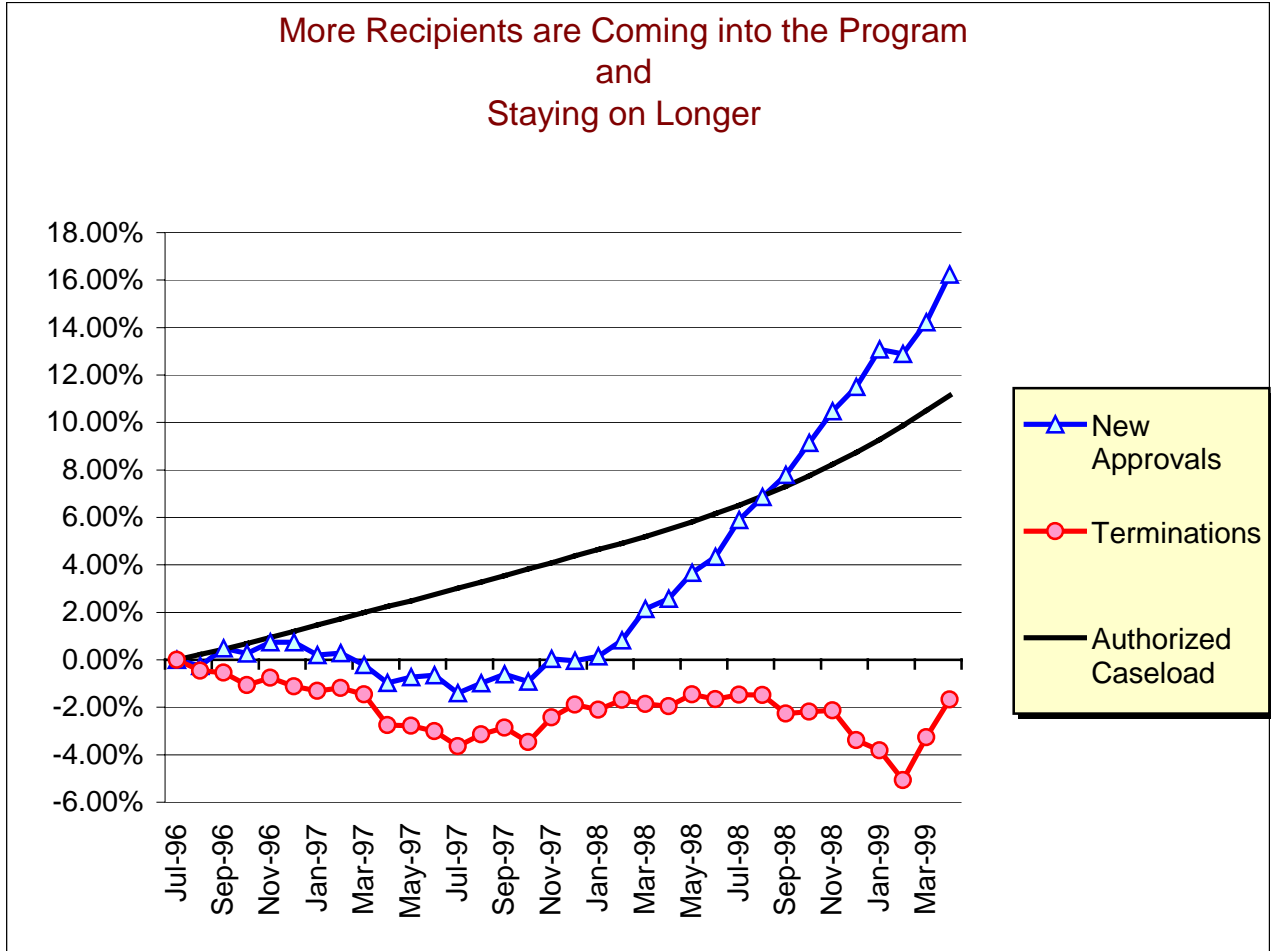
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Prepared by Data Analysis and Publications Branch – 1/10/00.

In-Home Supportive Services
 Statewide Percent Change in New Approvals
 Terminations and Authorized Caseloads
 July 1996 to April 1999



Based on 12-month moving averages of statewide caseload figures.
 Source: Case Management, Information and Payrolling System - Management Statistics Summary Reports.
 Prepared by Data Analysis and Publications Branch – 1/10/00.

In-Home Supportive Services Average Authorized Monthly Caseload Grouped By County Population Levels

	FY96-97 Avg. Monthly Caseload	Percent of Total Caseload	FY98-99 Avg. Monthly Caseload	Percent of Total Caseload	Percent Change from FY96-97 to FY 98-99
Large Counties	96,343	49%	103,252	48%	7%
Medium Counties	15,965	8%	17,317	8%	8%
Small Counties	4,648	2%	5,533	3%	19%
Los Angeles County	81,085	41%	90,513	42%	12%
Total	198,041		216,615		9%

Groups based on 1996 population estimates:

Los Angeles County

LOS ANGELES	9,396,389
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Large Counties

SAN DIEGO	2,694,956
ORANGE	2,649,846
SANTA CLARA	1,638,352
SAN BERNARDINO	1,592,711
RIVERSIDE	1,393,289
ALAMEDA	1,365,041
SACRAMENTO	1,132,189
CONTRA COSTA	877,965
FRESNO	769,709
SAN FRANCISCO	768,263
VENTURA	714,845
SAN MATEO	698,042
KERN	624,092
SAN JOAQUIN	533,177
SONOMA	424,481
STANISLAUS	418,455
SANTA BARBARA	393,716
SOLANO	372,493
MONTEREY	360,253
TULARE	353,645

Medium Counties

SANTA CRUZ	243,657
MARIN	239,630
SAN LUIS OBISPO	230,691
PLACER	209,167
MERCED	198,390
BUTTE	196,522
SHASTA	161,688
YOLO	152,535
EL DORADO	144,710
IMPERIAL	141,229
HUMBOLDT	125,100
NAPA	118,949
KINGS	115,774
MADERA	110,298
NEVADA	87,001
MENDOCINO	84,817
SUTTER	74,591

Small Counties

YUBA	60,575
LAKE	54,884
TEHAMA	54,353
TUOLUMNE	51,583
SAN BENITO	44,008
SISKIYOU	43,945
CALAVERAS	36,881
AMADOR	32,925
LASSEN	32,631
DEL NORTE	27,527
GLENN	26,699
PLUMAS	20,239
INYO	18,225
COLUSA	18,197
MARIPOSA	15,965
TRINITY	13,328
MONO	10,565
MODOC	10,028
SIERRA	3,401
ALPINE	1,194

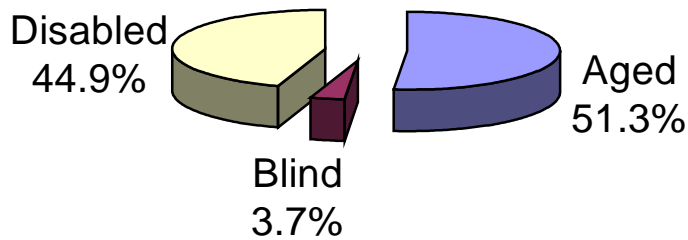
Source: Case Management, Information and Payrolling System – Management Statistics Summary Reports.

California Department of Finance, Demographic Research Unit.

Prepared by Data Analysis and Publications Branch - 1/10/00.

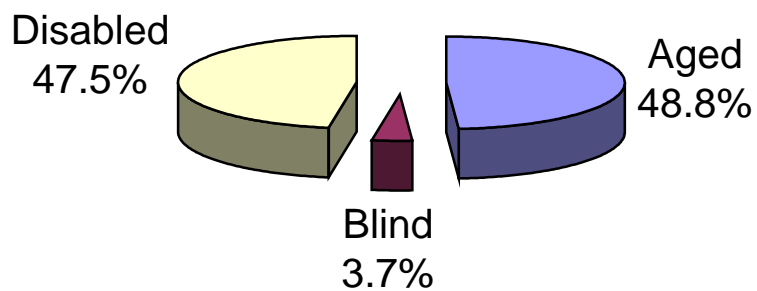
In-Home Supportive Services Change in Recipient Type

April 1996 - 189,724 IHSS Recipients



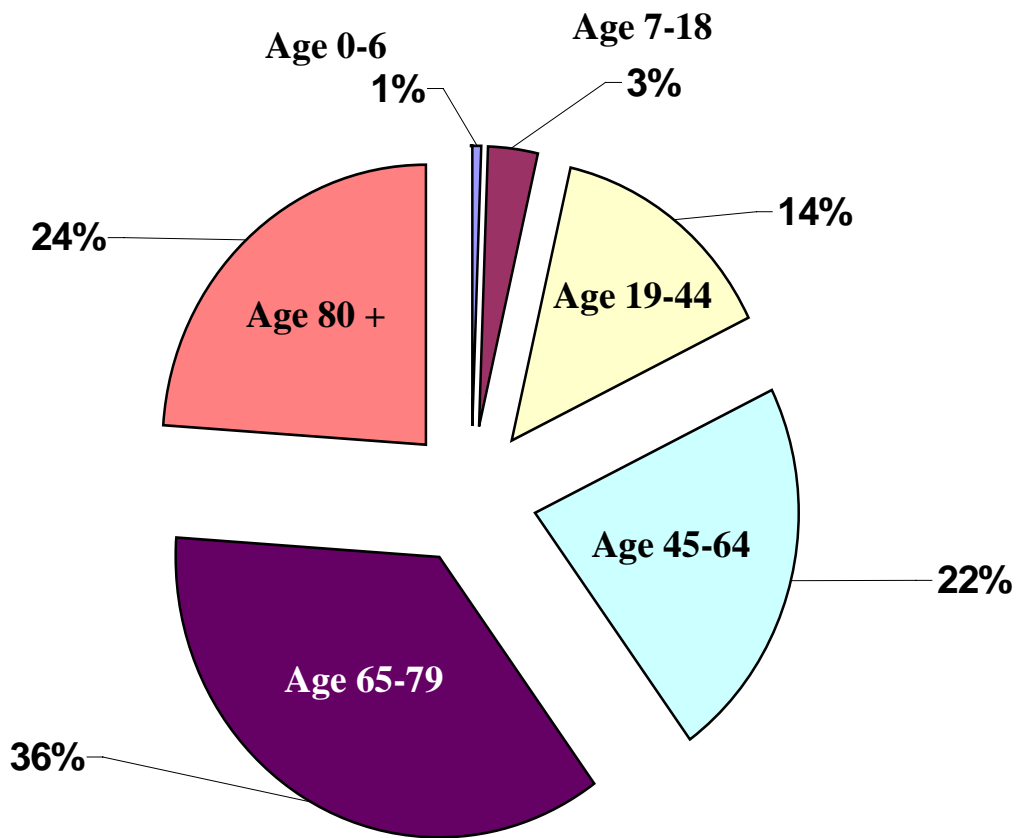
From April 1996 to April 1999 the proportion of the IHSS disabled population has increased while the proportion of aged has decreased.

April 1999 - 217,237 IHSS Recipients



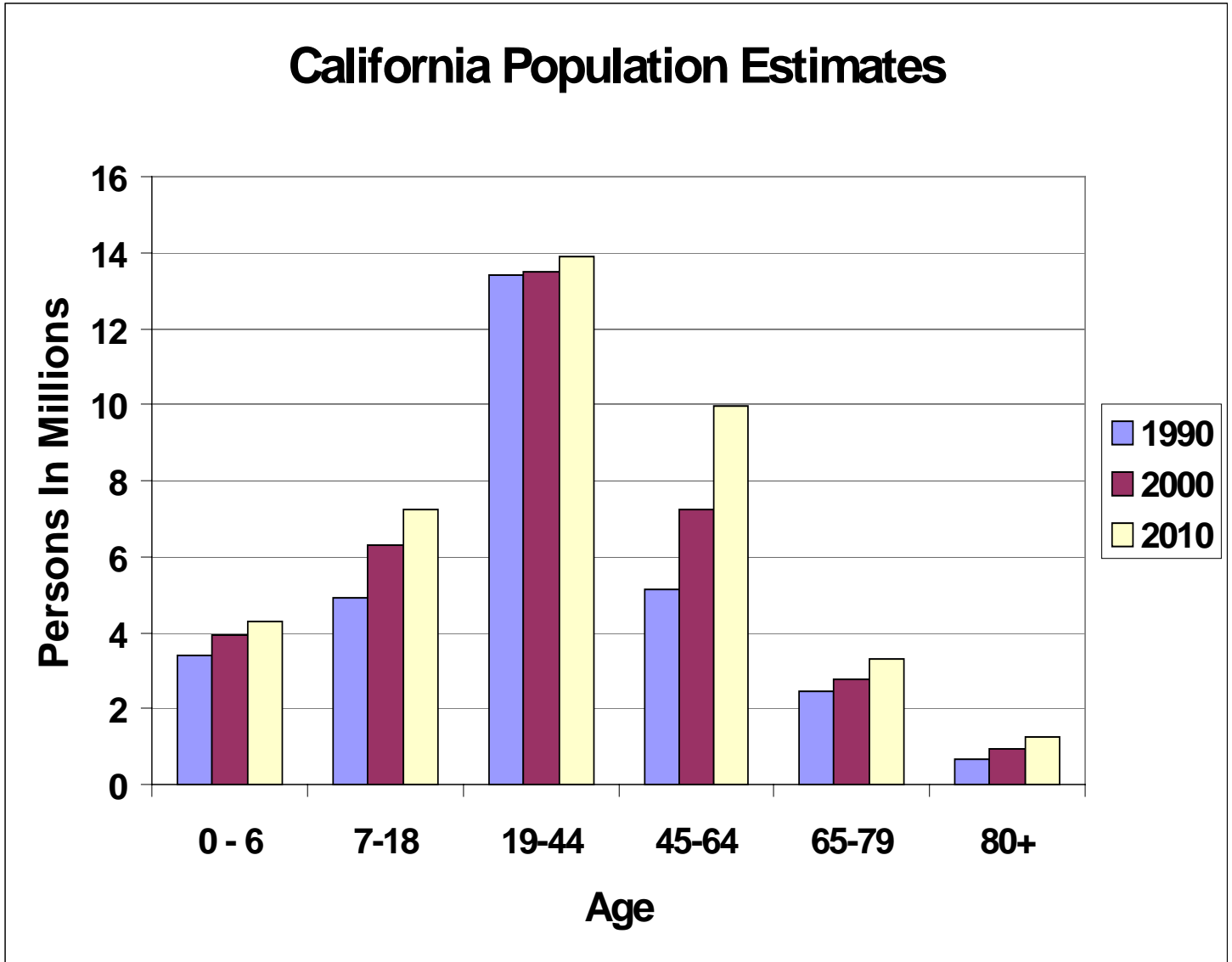
In-Home Supportive Services – April 1999 Percent to Total Population by Age

82 Percent of the IHSS Population is Over 45 Years of Age



Source: Case Management, Information and Payrolling System (CMIPS) Recipient Files.
Prepared by Data Analysis and Publications Branch – 1/24/00.

Most of California's population growth is and will continue to be in the age categories over 45.



Source: California Department of Finance.
Prepared by Data Analysis and Publications Branch – 1/17/00.