

# STATE OF CALIFORNIA—HEALTH AND HUMAN SERVICES AGENCY **DEPARTMENT OF SOCIAL SERVICES**

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GOVERNOR

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April 19, 2016

COUNTY FISCAL LETTER NO. 15/16-49

TO: ALL COUNTY WELFARE DIRECTORS

ALL COUNTY CHILD WELFARE DIRECTORS

ALL CHIEF PROBATION OFFICERS

ALL CHILD WELFARE SERVICES PROGRAM MANAGERS

SUBJECT: FISCAL YEAR 2015-16 POST 2011 REALIGNMENT CHILD

WELFARE SERVICES PROGRAM ALLOCATIONS – STRENGTHENING FAMILIES ACT COMPONENTS

REFERENCE: PREVENTING SEX TRAFFICKING AND STRENGTHENING

FAMILIES ACT, PUBLIC LAW 113-183

PROJECT TERMS AND CONDITIONS SECTION 4.2.2.3.
SENATE BILL 794 (CHAPTER 425, STATUES of 2015).
TITLES IV-B AND IV-E OF THE SOCIAL SECURITY ACT
WELFARE AND INSTITUTIONS CODE SECTION 309(e)(1)
WELFARE AND INSTITUTIONS CODE SECTION 362.05(c)
WELFARE AND INSTITUTIONS CODE SECTION 16501.45
WELFARE AND INSTITUTIONS CODE SECTION 16501(i)(2)
ALL COUNTY LETTER NO. 15-98, DATED DECEMBER 8, 2015
ALL COUNTY LETTER NO. 16-16, DATED MARCH 3, 2016
COUNTY FISCAL LETTER NO. 15/16-32, DATED NOVEMBER

7, 2015

COUNTY FISCAL LETTER 15/16-44,

DATED FEBRUARY 5, 2016

The California Department of Social Services (CDSS), in collaboration with the County Welfare Directors Association (CWDA) and the Department of Finance, has created a new Fiscal Year (FY) 2015-16 Post 2011 Realignment Child Welfare Services (CWS) allocation that includes most CWS premises resulting from new legislation, regulations, executive orders or administrative directives, plans or waivers, including amendments to plans or waivers, and judicial and administrative proceedings, both federal and state, which have the overall effect of increasing costs borne by the child welfare agency.

CFL No. 15/16-49 Page Two

<u>County Fiscal Letter (CFL) No. 15/16-32</u> and <u>CFL No. 15/16-44</u> provided allocations for the following premises:

- CWS Case Record Reviews
- After 18 Terminated Guardianship and Adoption
- After 18 Supervised Independent Living Placement Infant Payment
- Sibling Visitations

In consultation with the CWDA, attachment I provides the county-specific allocation distribution for the following five components of the federal Preventing Sex Trafficking and Strengthening Families Act, Public Law 113-183 (Please refer to the following All County Letters [ACLs]):

- Another Planned Permanent Living Arrangement (ACL No. 16-28)
- Case Plans (ACL No. 15-98 and ACL No. 16-30)
- Notification of Relatives (ACL No. 16-16)
- Pregnant/Parenting Minors and Nonminor Dependents (ACL No. 16-32)
- Reasonable and Prudent Parent Standard (ACL No. 16-31)

Attachment II provides the premise description, allocation methodology and claiming instructions.

As stated in the previous Post 2011 Realignment CWS allocation CFLs, the allocation of the Strengthening Families Act components are subject to <u>Proposition 30 (The Schools and Local Public Safety Protection Act of 2012) – California Constitution Article XIII Section 36 (b)(4)(A) and (B) and the <u>California Constitution Article XIII Section 36 (5)(A)</u>.</u>

As stated in the prior CFLs, the CDSS has collaborated with the CWDA to establish a claiming structure for the CWS programs and premises established in FY 2015-16. This new claiming structure will be applied to most CWS programs and premises resulting from new legislation, both state and federal. Within this claiming structure, legislation that requires additional time for caseworkers to complete specific activities will be claimed using existing Program Codes, unless otherwise stated. Depending on the intent of the new legislation, there may be exceptions in which the CDSS will determine the need to establish the claiming for the activity outside of this new claiming structure.

As a reminder, for counties participating in the Title IV-E California Well-Being Project (Project), the Title IV-E funding for these new activities was not included in the federal Project base. However, these costs will be tracked against each county's federal capped allocation. Only the General Fund amount will be provided to participating counties for these activities. Since these activities are Title IV-E eligible, the activities will draw from the capped allocation; however, the federal allocation cannot be

CFL No. 15/16-49 Page Three

increased unless the capped amount is renegotiated due to the trigger provisions in the <u>Project Terms and Conditions section 4.2.2.3</u>. The FY 2015-16 Post 2011 Realignment CWS allocation for the counties participating in the Project will also be shown in the forthcoming waiver CFL.

Please direct any questions regarding this CFL to the Fiscal Systems Bureau at fiscal.systems@dss.ca.gov.

Sincerely,

## Original Document Signed By:

LILIA A. YOUNG, Chief Financial Management and Contracts Branch

Attachments

CFL No. 15/16-49 Attachment I

## FISCAL YEAR 2015-16 POST 2011 REALIGNMENT CHILD WELFARE SERVICES PROGRAM GENERAL FUND ALLOCATION

County	2011 Post Realignment Allocation CFL 15/16-44	Another Planned Permanent Living Arrangement	Case Plans	Reasonable Prudent Parent Standard	Notification of Relatives	Pregnant/Parenting Minors & Nonminor Dependents	Updated Post 2011 Realignment
Alameda*	\$453,497	\$82,072	\$36,646	\$16,101	\$10,766	\$86	\$599,168
Alpine	\$43,236	\$1,161	\$1,000	\$1,000	\$500	\$14	\$46,911
Amador	\$52,408	\$2,654	\$1,000	\$1,000	\$500	\$14	\$57,576
Butte*	\$195,382	\$25,320	\$5,116	\$4,968	\$2,329	\$20	\$233,135
Calaveras	\$101,205	\$6,469	\$1,971	\$1,201	\$0	\$14	\$110,860
Colusa	\$45,944	\$3,317	\$1,000	\$1,000	\$500	\$14	\$51,775
Contra Costa	\$318,811	\$53,079	\$17,640	\$11,863	\$5,868	\$98	\$407,359
Del Norte	\$97,070	\$4,479	\$1,074	\$1,041	\$500	\$14	\$104,178
El Dorado	\$155,961	\$13,933	\$3,476	\$3,522	\$0	\$28	\$176,920
Fresno	\$381,976	\$95,377	\$18,281	\$24,448	\$7,519	\$110	\$527,711
Glenn	\$95,276	\$3,649	\$1,000	\$1,031	\$500	\$14	\$101,470
Humboldt	\$163,546	\$16,587	\$2,980	\$3,332	\$1,449	\$28	\$187,922
Imperial	\$168,870	\$15,924	\$3,154	\$4,182	\$1,508	\$28	\$193,666
Inyo	\$44,918	\$1,163	\$1,000	\$1,000	\$500	\$14	\$48,595
Kern	\$400,465	\$88,742	\$19,027	\$20,010	\$8,779	\$98	\$537,121
Kings	\$170,023	\$24,051	\$3,760	\$4,010	\$1,533	\$28	\$203,405
Lake*	\$100,252	\$10,128	\$1,475	\$1,583	\$0	\$7	\$113,445
Lassen	\$54,166	\$5,308	\$1,526	\$1,000	\$500	\$14	\$62,514
Los Angeles*	\$2,500,897	\$895,279	\$225,114	\$294,165	\$84,355	\$596	\$4,000,406
Madera	\$165,993	\$17,251	\$2,781	\$3,519	\$1,354	\$28	\$190,926
Marin	\$94,107	\$4,147	\$1,709	\$1,325	\$500	\$14	\$101,802
Mariposa	\$45,597	\$1,659	\$1,000	\$1,000	\$500 \$500	\$14	\$49,770
Mendocino	\$164,454	\$1,659 \$16,255	\$3,184	\$1,000	\$1,307	\$28	\$187,521
Merced	\$207,276	\$29,525	\$6,586	\$2,293 \$7,515	\$2,934	\$56	\$253,892
Modoc	\$207,276 \$43,947	\$29,525	\$1,000	\$1,000	\$2,934 \$500	\$14	\$47,622
						\$14	. ,
Mono	\$43,757	\$1,161	\$1,000	\$1,000	\$500	\$14 \$28	\$47,432
Monterey	\$177,955	\$21,398	\$4,936	\$3,917	\$1,651		\$209,885
Napa	\$105,751	\$6,303	\$2,001 \$1,256	\$1,486	\$0 \$500	\$14 \$14	\$115,555 \$404,743
Nevada	\$94,075	\$4,810		\$1,057			\$101,712
Orange	\$413,181	\$99,689	\$27,073	\$27,467	\$8,779	\$154	\$576,343
Placer	\$167,219	\$14,929	\$3,906	\$4,096	\$1,295	\$28	\$191,473
Plumas	\$47,132	\$2,654	\$1,096	\$1,000	\$500	\$14	\$52,396
Riverside	\$633,039	\$196,227	\$38,845	\$54,891	\$16,273	\$224 \$86	\$939,499
Sacramento*	\$529,264	\$113,678	\$35,887	\$31,823	\$14,020	***	\$724,758
San Benito	\$93,714	\$4,479	\$1,000	\$1,000	\$500	\$14	\$100,707
San Bernardino	\$592,088	\$258,262	\$36,443	\$52,719	\$14,956	\$238	\$954,706
San Diego*	\$553,018	\$142,840	\$35,520	\$49,478	\$14,559	\$86	\$795,501
San Francisco*	\$324,709	\$53,609	\$17,864	\$9,183	\$5,508	\$46	\$410,919
San Joaquin	\$345,539	\$70,662	\$17,420	\$14,240	\$6,426	\$98	\$454,385
San Luis Obispo	\$166,193	\$21,398	\$4,826	\$3,942	\$1,402	\$28	\$197,789 \$100,454
San Mateo	\$166,173	\$11,777	\$5,725	\$5,252 \$5,455	\$1,485	\$42	\$190,454
Santa Barbara	\$197,122	\$21,895	\$6,476	\$5,455	\$2,721	\$42	\$233,711
Santa Clara*	\$342,910	\$75,436	\$18,180	\$18,751	\$7,010	\$53	\$462,340
Santa Cruz	\$158,055	\$11,777	\$3,855	\$3,244	\$1,057	\$28	\$178,016
Shasta	\$192,388	\$32,013	\$4,447	\$5,628	\$2,400	\$28	\$236,904
Sierra	\$43,236	\$1,161	\$1,000	\$1,000	\$500	\$14	\$46,911
Siskiyou	\$97,995	\$5,971	\$1,022	\$1,336	\$500	\$14	\$106,838
Solano	\$187,703	\$23,388	\$4,506	\$5,180	\$2,388	\$28	\$223,193
Sonoma*	\$188,582	\$28,638	\$8,198	\$5,948	\$2,453	\$20	\$233,839
Stanislaus	\$265,956	\$36,326	\$8,024	\$9,755	\$3,409	\$42	\$323,512
Sutter	\$100,017	\$7,464	\$1,124	\$1,415	\$0	\$14	\$110,034
Tehama	\$109,162	\$12,440	\$2,446	\$1,876	\$0	\$14	\$125,938
Trinity	\$50,105	\$2,488	\$1,000	\$1,000	\$500	\$14	\$55,107
Tulare	\$283,363	\$52,913	\$8,111	\$13,623	\$4,419	\$56	\$362,485
Tuolumne	\$97,355	\$4,976	\$1,096	\$1,000	\$500	\$14	\$104,941
Ventura	\$260,735	\$39,478	\$7,967	\$10,836	\$3,088	\$56	\$322,160
Yolo	\$151,066	\$12,772	\$4,125	\$2,415	\$0	\$28	\$170,406
Yuba	\$106,166	\$7,298	\$2,125	\$1,878	\$0	\$14	\$117,481
Total	\$13,550,000	\$2,819,000	\$681,000	\$766,000	\$254,000	\$3,000	\$18,073,000

<sup>\*</sup>The allocations for the counties participating in the Title IV-E California Well Being Project will also be reflected in the forthcoming waiver County Fiscal Letter.

CFL No. 15/16-49 Attachment II

## **Methodology and Claiming Instructions**

## **Another Planned Permanent Living Arrangement (Federal Requirement)**

In accordance with the <u>Preventing Sex Trafficking and Strengthening Families Act</u>, <u>Public Law (PL) 113-183</u>, changes were made to the permanency options for youth in Foster Care (FC). The provisions PL 113-183 were signed into state law on October 1, 2015 through <u>Senate Bill (SB) 794 (Chapter 425, Statutes of 2015)</u>. SB 794 allows California to implement these provisions and remain in compliance with the federal Title IV-E state plan.

SB 794 requires the permanent plan for children age 15 and under who are placed in state monitored FC to be return home, adoption, tribal customary adoption, legal guardianship, or placement with a fit and willing relative. The new provisions permit a permanent plan of Another Planned Permanent Living Arrangement (APPLA) to be ordered only for children 16 years of age or older and nonminor dependents (NMDs). As defined in <a href="Welfare and Institutions Code">Welfare and Institutions Code</a> (WIC) section 16501(i)(2), APPLA is "a permanent plan ordered by the court for a child 16 years of age or older or a NMD, when there is a compelling reason or reasons to determine that it is not in the best interest of the child or NMD to return home, be placed for adoption, be placed for tribal customary adoption in the case of an Indian child, or be placed with a fit and willing relative."

A total of 2.8 million is allocated based on percent to total of the caseload data of long-term FC youth ages 0 to 21 years old from the SafeMeasures website. A minimum caseload of 7 is assigned.

The expenditures associated with APPLA-related activities should be claimed to Program Code (PC) 148 (CWS CASE MANAGEMENT) and expenditures for court-related documentation related to APPLA should be claimed to PC 147 (CWS CASE MANAGEMENT COURT RELATED ACTIVITIES). The expenditures for Extended Foster Care (EFC) youth related to APPLA should be claimed to PC 842 (CWS EFC) and expenditures for EFC youth court-related documentation related to APPLA should be claimed to PC 841 (CWS EFC COURT RELATED ACTIVITIES).

The California Department of Social Services (CDSS) will utilize the State Use Only (SUO) Code 937 to reduce the state portion of expenses claimed to PC 147 by 0.59 percent, PC 148 by 6.62 percent, PC 841 by 16.23 percent, and PC 842 by 57.37 percent to account for APPLA expenditures. The SUO code 938 will shift these costs to Ledger 163 (CWS Post 2011 Realignment) to access the General Fund (GF) allocation. Expenditures for activities related to APPLA will be funded at 50/25/00/25 (Federal/State/Health/County). Expenditures exceeding the GF allocation will be

CFL No. 15/16-49 Attachment II Page Two

shifted to "County Only" using SUO Code 924.

#### Probation:

The County Probation Departments (CPDs) will utilize the appropriate case management Program Identifier Number (PIN), as indicated in <u>County Fiscal Letter (CFL) No. 14/15-29</u>, to claim expenses for administrative activities related to APPLA. Expenditures claimed to the CPD case management PINs are funded at 50/00/00/50 (Federal/State/Health/County).

## **Case Plans (Federal Requirement)**

The Act amended <u>Titles IV-B and IV-E of the Social Security Act</u> and new provisions were added for the case plan requirements for children age 14 and older. With the passage of SB 794, youth aged 14 years and old and NMDs shall be consulted in the development of their case plan and may, at their option, choose to include up to two members of the case planning team in developing their case plan. In addition, a document that describes the youth's rights is required to be given to youth in FC 14 years of age and older and NMDs.

The Act also lowers the threshold age from 16 to 14 for the foster youth credit reports requirement. As a result, federal law requires that children in FC placements, aged 14 and older, receive free copies of their credit reports from all three major credit reporting agencies (Equifax, Experian, TransUnion), as well as assistance in interpreting and clearing any inaccuracies in the credit reports.

A total of \$681,000 GF is allocated based on caseload data from Child Welfare Services/Case Management System (CWS/CMS) for youth in FC ages 14 to 20 years old. The caseload is then multiplied by the estimated additional social worker time and by the hourly social worker cost. A minimum floor of \$1,000 is assigned. The allocation was prorated based on the approved amounts in the Budget Act of 2015.

The expenditures associated with the additional one hour and 15 minutes of social worker time for case plans and additional one hour of social worker time for credit reports for FC youth should be claimed to PC 148 (CWS CASE MANAGEMENT) and for EFC youth should be claimed to PC 842 (CWS EFC).

The CDSS will utilize the SUO Code 937 to reduce the state portion of expenses claimed to PC 148 by 2.23 percent and PC 842 by 20.19 percent to account for Case Plans expenditures. The SUO code 938 will shift these costs to Ledger 163 (CWS Post 2011 Realignment) to access the GF allocation. Expenditures for activities related to case plans will be funded at 50/25/00/25 (Federal/State/Health/County). Expenditures exceeding the GF allocation will be shifted to "County Only" using SUO Code 924.

#### Probation:

The CPDs will utilize the appropriate case management PIN, as indicated in CFL No. 14/15-29, to claim expenses for administrative activities related to case plans. Expenditures claimed to the CPD case management PINs are funded at 50/00/00/50 (Federal/State/Health/County).

## **Notification of Relatives (Federal Requirement)**

Federal legislation established a definition of sibling, consistent with the state's definition, in order to aid in effectively implementing the expanded relative notification provision. The enactment of SB 794 amended Welfare and Institutions Code (W&IC) 309(e) to modify relative notification requirements. The provisions specify that when a child is removed from his or her home, parent of the child's sibling must be identified and notified, in addition to other adult relatives, if that parent has legal custody of the sibling.

A total of \$254,000 GF is allocated based on caseload data from CWS/CMS for CWS and probation youth that have a non-dependent sibling. A minimum floor of \$500 is assigned. The remaining balance was distributed based on percent to total of the caseload data.

The expenditures associated with the additional 15 minutes of social worker time for notification of relatives and should be claimed to PC 148 (CWS CASE MANAGEMENT)

The CDSS will utilize the SUO Code 937 to reduce the state portion of expenses claimed to PC 148 by 1.31 percent for Notification of Relatives expenditures. The SUO code 938 will shift these costs to Ledger 163 (CWS Post 2011 Realignment) to access the GF allocation. Expenditures for activities related to notification of relatives will be funded at 50/25/00/25 (Federal/State/Health/County). Expenditures exceeding the GF allocation will be shifted to "County Only" using SUO Code 924.

#### Probation:

The CPDs will utilize the appropriate case management PIN, as indicated in CFL No. 14/15-29, to claim expenses for administrative activities related to notification of relatives. Expenditures claimed to the CPD case management PINs are funded at 50/00/00/50 (Federal/State/Health/County).

## **Pregnant/Parenting Minors and NMDs (Federal Requirement)**

SB 794 amended the <u>WIC section 16501.45</u> to ensure compliance with the new federal reporting requirements by requiring CDSS to make changes to the CWS/CMS to accommodate data collection and track the number or minors and non-minor dependents in FC who are pregnant or parenting.

A total of \$3,000 GF is allocated based on percent to total of the caseload data from CWS/CMS for youth in FC ages 13 to 20 years old. A minimum floor caseload of one is assigned.

The expenditures associated with the additional 30 minutes of social worker time for data collection activities related to pregnant/parenting minors should be claimed to PC 148 (CWS CASE MANAGEMENT) and expenditures associated with data collection related to pregnant/parenting NMDs should be claimed to PC 842 (CWS EFC).

The CDSS will utilize the SUO Code 937 to reduce the state portion of expenses claimed to PC 148 by 0.01 and to PC 842 by 0.15 percent for pregnant/parenting minors and NMDs expenditures. The SUO code 938 will shift these costs to Ledger 163 (CWS Post 2011 Realignment) to access the GF allocation. Expenditures for activities related to pregnant/parenting minors and NMDs will be funded at 50/25/00/25 (Federal/State/Health/County). Expenditures exceeding the GF allocation will be shifted to "County Only" using SUO Code 924.

#### Probation:

The CPDs will utilize the appropriate case management PIN, as indicated in CFL No. 14/15-29, to claim expenses for administrative activities related to pregnant/parenting minors and NMDs. Expenditures claimed to the CPD case management PINs are funded at 50/00/00/50 (Federal/State/Health/County).

CFL No. 15/16-49 Page Six

## Reasonable and Prudent Parent Standard

The reasonable and prudent parent standard is key to promoting normalcy for youth in FC. This standard is based on consideration of the child's age, maturity, mental and physical health, developmental level, behavioral propensities and aptitude. Existing law required a caregiver to use a reasonable and prudent parent standard in determining whether a dependent child can participate in extracurricular, enrichment, and social activities. SB 794 amended California's reasonable and prudent parent standard to ensure compliance with federal law. SB 794 requires that training for various categories of caregivers include knowledge and skills relating to the reasonable and prudent parent standard for participation in age or developmentally appropriate activities and ensures that foster youth in all placements have the opportunity to participate in age or developmentally appropriate activities.

A total of \$766,000 GF is allocated based on child welfare services and probation caseload data from CWS/CMS. The caseload is then multiplied by the estimated additional social worker time and by the hourly social worker cost. A minimum floor of \$1,000 is assigned. The allocation was prorated based on the approved amounts in the Budget Act of 2015.

The expenditures associated with the additional 15 minutes of social worker time for reasonable and prudent parent standard and should be claimed to PC 148 (CWS CASE MANAGEMENT)

The CDSS will utilize the SUO Code 937 to reduce the state portion of expenses claimed to PC 148 by 3.93 percent for reasonable and prudent parent standard expenditures. The SUO code 938 will shift these costs to Ledger 163 (CWS Post 2011 Realignment) to access the GF allocation. Expenditures for activities related to reasonable and prudent parent standard will be funded at 50/25/00/25 (Federal/State/Health/County). Expenditures exceeding the GF allocation will be shifted to "County Only" using SUO Code 924.

#### Probation:

The CPDs will utilize the appropriate case management PIN, as indicated in CFL No. 14/15-29, to claim expenses for administrative activities related to reasonable and prudent parent standard. Expenditures claimed to the CPD case management PINs are funded at 50/00/00/50 (Federal/State/Health/County).